

NRC'S DECOMMISSIONING GUIDANCE TESTING THE NEW GUIDANCE-FEEDBACK TO DATE

Larry W. Camper, Chief

Decommissioning Branch, Division of Waste Management U.S. Nuclear Regulatory Commission (301) 415-7234; lwc@nrc.gov

Organization of Agreement States Meeting
October 3, 2000

OVERVIEW

- Strategic Plan goals
- Key guidance documents
- License Termination Plan (LTP) reviews
- Stakeholder/public involvement
- How is it going?
- Future actions

LTP ACCEPTANCE REVIEW OBSERVATIONS

- Completeness not adequacy or accuracy
- Two rejected LTPs
- One accepted LTP
 - Consistent with SRP in NUREG-1700
 - Followed lessons learned
- Ultimate acceptance

LTP ACCEPTANCE REVIEW OBSERVATIONS

- Site characterization not sufficiently detailed
- Final Status Survey Plan lacked sufficient information
- Decommissioning costs not sufficiently detailed

LTP TECHNICAL REVIEW OBSERVATONS

- Reviews underway
- Requests for information (RAIs) are needed
- Fundamental flaws
- Face-to-face discussions

SRP FOR DECOMMISSIONING

- Detailed information for complex site (bounding)
- Tailor to complexity and safety significance
- Early/extensive public interactions with the licensee

NOVEMBER STAKEHOLDER/PUBLIC WORKSHOP

- Purpose of workshop
- November 7-8, 2000
- Roundtable for stakeholder feedback

HOW IS IT GOING?

- Regulation "grow in"
- Timing--needs/expectations
- Gaining experience
- Some adjustments needed
- Will be better

FUTURE ACTIONS

- Consolidate guidance
- Reexamine Regulatory Guide 1.179
- Reexamine Decommissioning SRP (lessons learned)
- Scrub decommissioning guidance (risk informed)
- Industry/NRC working group

Break

More If You Want It.

INSTITUTIONAL CONTROL FOR RESTRICTED RELEASE

- Legally enforceable institutional controls so doses will not exceed 25 mrem
- Assuming institutional controls are not longer in effect; doses will either:
 - Not exceed 100 mrem, or
 - Not exceed 500 mrem for special cases

INSTITUTIONAL CONTROL (cont)

For 500 mrem cases:

- Further reductions to 100 mrem not technically achievable, prohibitively expensive, or result in net public or environmental harm
- Durable institutional controls
- Five-year rechecks of institutional controls
- Government entity or independent third party responsible for rechecks, control, and maintenance

INSTITUTIONAL CONTROL (cont)

- Seek advice from affected parties/public on proposed institutional controls
 - Doses will not exceed 25 mrem
 - Will be enforceable
 - Will not impose undue burdens on the local community or other affected parties
- Sufficient financial assurance to provide the necessary institutional controls

FINANCIAL ASSURANCE REGULATIONS

Reactors

- Amounts & Instruments§ 50.75
- Access to Funds§ 50.82

Materials

- Amounts & Instruments§ 30.35, § 40.36, § 70.25
- Access to Funds Controlled in Financial Instruments

FINANCIAL ASSURANCE REQUIREMENTS

- Sufficient Amount
- Funds Reserved for Decommissioning Activities
- Funds Available When Needed
- NRC Can Direct Payments If Necessary

DRAWDOWN OF DECOMMISSIONING FUNDS

Reactors

- 3% for Planning
- 20% after PSDAR¹
- 100% after Site-Specific Cost Estimate

Materials

- Notify NRC 30 Days Prior to Withdrawal²
- < 10% of Balance Without Written NRC Approval

¹Post Shut Down Activities Report

² Applies to trusts and escrows

STRATEGIC PLAN GOALS

- Maintain safety and protection of the environment
- Increase public confidence
- Improve efficiency, effectiveness and realism
- Reduce unnecessary regulatory burden

KEY GUIDANCE DOCUMENTS

- NUREG 1700, Standard Review Plan (SRP) for reactor LTP reviews
- Regulatory Guide 1.179, Standard Format and Content Guide for reactor LTPs
- SRP for decommissioning plan (DP) reviews
- Multi-Agency Radiation Survey and Site Investigation Manual (MARSSIM)

NUREG 1700--SRP FOR REACTOR LTP REVIEWS

- Published for public comment
- Reviewed by CRGR
- Finalized in May 2000

REGULATORY GUIDE 1.179 STANDARD FORMAT AND CONTENT FOR LTP

- General level of detail (consistent with regulation)
- Use with SRP (NUREG-1700)
- Requires licensee initiative

MARSSIM

- Multi-agency guidance for survey methodology
- SRP references MARSSIM
- SRP provides further guidance on final survey design
- Positive feedback

STAKEHOLDER/PUBLIC INVOLVEMENT

- LTR requires licensee interactions with public
- NEPA requires NRC interactions with public
- Strategic Plan goal
- Institute for Environmental Conflict Resolution